



REPUBLIC OF THE PHILIPPINES
PHILIPPINE STATISTICS AUTHORITY

Reference No. 2019-BAC01-081

17 October 2019

SUBJECT: Bid Bulletin No. 1

Dear Prospective Bidder:

This serves as the official transmittal of Bid Bulletin No. 1 for the Procurement of Supply, Installation Support and Maintenance of Automated Biometric Identification Systems (ABIS), for Philippines Identification System (PhilSys). This bulletin is being issued to amend the Bidding Documents and clarify queries from prospective bidders.

Please be informed that the contents of the Bidding Documents that have not been modified shall remain in full force and effect.

The bulletin shall be posted on both the PHILGEPS and PSA websites.

Truly yours,


CANDIDO J. ASTROLOGO, JR.
Chairperson, PSA-Bids and Awards Committee





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Philippine Statistics Authority

Supply, installation, support and maintenance of Automated Biometric Identification Systems (ABIS)
for Philippine Identification System (PhilSys)

BID BULLETIN NO. 1

Bid Bulletin Reference Number	Specific Page/ Section In the Bidding Docs	Query/Issue	BAC Response
BB1-01	PBD Vol 1, Page 43, Bid Data Sheet, Clause 21	Is this also the venue to ask for Possible extension?	Considering the request for possible extension, opening of bids shall be on 19 November 2019, 2:00 PM at 17th Floor, CyberpodCentris 3, EDSA corner Quezon Avenue, Quezon City. Bid Data Sheet Clause 21 is revised as follows: "xxx The deadline for submission of bids is 19 November 2019 not later than 1:30PM. " The deadline for submission of clarifications is on 09 November 2019.
BB1-02	PBD Vol. 1, Page 71, Technical Specifications, "Financial Standing"	Bidders need to have both 50% of the net worth/net assets plus financial standing? And 50% of the ABC revenue every year has to apply and it doesn't matter if it is a similar contract?	The bidders need to have at least 100% of the NFCC. The requirement on Financial Standing has been omitted.

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BB1-03	PBD Vol. 1, Page 71, Technical Specifications, "Financial Standing"	Referring to the first presentation, as to the financial requirement that the bidder should have the capability or a net worth of 50% of the ABC, for clarification is the second portion of the 50% revenue, is that cumulative or on a year to year? Is the requirement of 50% of the ABC revenue cumulative?	The financial standing under the Section VII. Technical Specification will be omitted.
BB1-04	PBD Vol. 1, Page 71, Technical Specifications, "Financial Standing"	This is not required in the RA 9184, this financial standing is beyond what is required by RA 9184. Because normally, under RA 9184, it will ask for the SLCC and NFCC but this one aside from SLCC and NFCC its asking for this financial standing.	The requirement on financial standing under the Section VII. Technical Specification will be omitted.
BB1-05	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	Why are too specific that it has to be 2 countries?	Bidder must provide ABIS related project references from at least two (2) completed projects in any country.

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BB1-06	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	How come you are very strict on the company that has biometric experience for 10years? Biometric and all this modality, did not really come out within the past 5-7 years?	Requirement on Experience, 2nd bullet is revised as follows: "Bidder must be: (1) an Original Design Manufacturer of the ABIS, where Original Design Manufacturer is defined as having ownership of the Intellectual Property for ANY (face, iris or fingerprint) Biometric Solution; and (2) in the biometrics market for at least ten (10) years in order to ensure that only well-proven and matured technology will be supplied. This should be proven by related company documents."
BB1-07	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	Suggestion on reframing the clauses, because the requirement might be of 2 projects not 2 countries. If you talk about RFP, hardware is not provided. Also ABIS requirement must be originally designed by the service provider for the last 10 years.	Refer to BB1-05
BB1-08	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	The 10 years is a bit too long. In Indonesia it is just 5 years ago.	Refer to BB1-06

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BB1-09	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	As to 10 years experience requirement, what if the company has changed path? How do you really apply to be qualified? The company might have a contract of ABIS before, like India? Instead of keeping this envelope for 10 years rather we look into the implementation and scalability as well covering 110 million Filipinos as well.	Refer to BB1-06
BB1-10	PBD Vol 1, Page 18, Section II, Instructions to Bidders, Clause 9	I want to establish that under the ITB page 18 contents of Bid Docs 9.1.b. Pre-Bid Conference must be held 12 calendar days before the deadline for the submission of bids but not earlier 7 calendar days from posting of the invitation to bid. If the procuring entity determines by reason of the method, nature or complexity of the contract to be bid or when international participation will be more advantageous. We cannot deny that we do require international participation with all the attendees here. It says in the procurement law, a longer period for preparation of bid is necessary the pre bid conference shall be held 30 calendar days before the deadline. It is a provision in PSA's ITB. I think it has to be specified.	Refer to BB1-01
BB1-11	PBD Vol. 1, Page 15, Secs. iv and v	Are the bidders required to have both SLCC and NFCC?	Yes the bidders are required to submit both the SLCC and NFCC.

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BB1-12		What is the basis of the 1.7B budget?	The PSA prefers that the answer not be disclose.
BB1-13	PBD Vol. 1, Page 43, Bid Data Sheet, Clause 21	Philippine consulate needs at least 15days for consularization of documents, because a lot of foreign bidders will be participating. The BAC should consider the delays in the submission of documents.	Refer to BB1-01
BB1-14	PBD Vol. 1, page 42, Bid Data Sheet, Clause 8.i	Sub-contracting is NOT allowed?	Under 8.i of BDS subcontracting is not allowed.
BB1-15	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	What original design manufacturer /ODM of ABIS?	Refer to BB1-06
BB1-16	PBD Vol. 1, Page 71, Technical Specifications, "Experience"	There can be a possibility that the one who originally designed it the design and the one who owns the intellectual property rights are 2 different companies. So, it is for the one who designed it or the one who owns the IP? Who is the ODM? Please define.	Refer to BB1-06

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BB1-17	PBD Vol. 2, Page 29, Sec: 10.3 Interoperability Standards	<p>For interoperability, the technical specification mentioned MINEX, which is for fingerprint. Do bidders have to just participate or to have passed the benchmarking?</p> <p>There should also be a requirement for FRBT for Face and IREX9 for Iris</p>	<p>PBD Vol. 2, VII Technical Specifications Clause 10.3 Interoperability Standards is revised as follows:</p> <p>"The ABIS and the Multimodal SDKs for PhilSys must generate standard, interoperable ISO format biometric templates. The biometric algorithm proposed must have participated in at least one MINEX benchmark either for Generators or for Matchers. This must be substantiated by an official report or certification as part of the BioSP's Technical Proposal, and will be subject to evaluation."</p>

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BB1-18	PBD Vol. 2, Page 26, Sec 9. Demand Capacity	Template size of the modalities as it will also give impact,	<p>Section 9 on "Demand Capacity" in PBD Vol. 2 shall be revised to include provisions on Data Sizing that includes the following:</p> <p>Size of Biometric Packet: 5 MB per registration packet (includes scan of supporting documents, Demographic, Photograph and 10-Fingerprints and Iris in raw form)</p> <p>Authentication Packet: 3-5 KB / 30-35KB (includes Iris image/ Face Image/ Fingerprint minutiae)</p> <p>e-KYC Packet: 30 KB (includes PSN/ Name/ Iris image/ Face Image/ Fingerprint minutiae)</p>
BB1-19	PBD Vol. 2, Page 44, Sec 11.18, Licensing Requirements	Do we size it for 110 M or 150M?	The requirement is 110M but it should be scalable to 150M registration.

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BB1-20	PBD Vol 1, Page 19, Section II, Instructions to Bidders, Clause 10.iv	When is the earliest time that you will release in the bid bulletins? Because of the numerous questions.	3 days after the pre-bid conference.
BB1-21	PBD Vol. 1, page 42, Bid Data Sheet, Clause 8.i	The totality you are requiring is iris, face and fingerprint, and each of that cannot be subcontracted?	Refer to BB1-14
BB1-22	PBD Vol. 1, page 21, Sec 12.ii(9)	Define Completed Project. If maintenance is ongoing, will it be considered completed?	No. Project is completed upon the end-user's issuance of acceptance, certificate of completion, official receipt(s) or sales invoice issued for the contract.
BB1-23	PBD Vol. 2, page 39, Sec. 11.9 Multimodal SDK	The RFP has a specific set of functional requirements for all the SDKs. Since the SDK license for authentication is perpetual, please confirm that Supplier will only provide these functionalities and any additional functionalities will be negotiated separately.	Bidders are expected to comply with the stated functional requirements for the SDKs. Additional requirements, if requested by PSA, will be negotiated separately.
BB1-24	PBD Vol. 1, Page 15, Sec.5.iv	Is aggregation allowed for the 50% of ABC?	The PSA only requires Single Largest Completed Contract (SLCC), Aggregating of contracts is not allowed for the submission of SLCC.

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BB1-25	PBD Vol. 1, page 21, Sec 12.i.a.i	For JV is it necessary that both JV partners comply with the SLCC or aggregate is allowed and they be qualified?	JV requirements should be in accordance with RA 9184. Sec 23. 1 of the IRR.
BB1-26	PBD Vol 1, Page 19, Section II. Instructions to Bidders, Clause 10.iv	Re purchase of the bidding docs, will we have the same benefit to information if we do not buy the bid docs now?	Yes, Supplemental/Bid Bulletins will be posted in the PhilGeps and PSA websites. Interested parties can read and download these documents even if they have not yet purchased the bid documents. However, prospective bidders cannot participate in the bidding if they fail to purchase the bid documents.
BB1-27	PBD Vol. 2, Page 44, Sec 11.18, Licensing Requirements	As to the perpetual right use of the software. Do you need the source code for the escrow?	The PSA needs perpetual usage as a licensing requirements. We need to operate the ABIS solution in perpetuity. The PSA does not require the source code to be put in the escrow.
BB1-28	PBD Vol. 2, page 72, Sec. 16.3	How about when there is a change in technology or if we do not exists anymore?	Refer to Section 16.3 on Change Control Management.

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BB1-29	PBD Vol. 1, page 31, Sec. 24.7	In Sec. 24.7 each JV partner shall submit the requirements in ITB 12.1 a.i.. How about the partner that has no SLCC? Is Compliance of one partner, compliance of all?	Each JV partner should submit a PhilGeps Certificate of membership/registration. Regarding the submission of SLCC and NFCC requirements, submission by any of the JV partners constitutes compliance.
BB1-30	PBD Vol. 2, page 39, Sec. 11.9 Multimodal SDK	On Multimodal SDK, how can PSA guaranty the security of open SDKs,... if someone has access to the SDK?	The security of the Multimodal SDKs is ensured since the BioSP will be involved in the integration of Multimodal SDKs with the registration client, registration kits, and the authentication solution as per Sec. 12.8.2, Integration Requirements for BioSP of the PBD Vol.2. Bidders can suggest, as part of their Technical Proposal, mechanisms to provide added security to the use of the multimodal SDKs for PSA's consideration.
BB1-31		What Security mechanism to secure the system?	Refer to BB1-30
BB1-32	PBD Vol. 1, page 31, Sec. 24.7	Since members should be registered in PhilGeps, any idea on how long will it take? Because your timeline is too close.	The PSA is not the proper authority to answer the question.

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BB1-33	PBD Vol 1, Page 22, Section II, Instructions to Bidders, Clause 13.i	ITB clause 13.1. as to the experience to be provided by the ABIS provider. DTI requirement on domestic bidder.	Refer to page 32, ITB clause 27, Domestic Preference.
BB1-34	PBD Vol. 2, page 69, Sec. 15.4.1	Is ISO 27001 required?	ISO27001 certification is not required from Bidders nor from the proposed solution. (only certification readiness is required)
BB1-35	PBD Vol. 1, page 41, Bid Data Sheet, Clause 5.iv	SLCC to clarify the similar contract on fingerprint, face and/or iris... do we need 2 modalities or just one?	5.iv of BDS shall be revised as follows: "xxx ... For this purpose, similar contracts shall refer to: Design and Implementation of Biometric Solutions (fingerprint, iris or face) project to conduct 1:N de-duplication matching for at least 40 million gallery size within the past ten (10) years ... xxx"
BB1-36	PBD Vol. 1, page 21, Sec 12.i.a.ii	No limitations on the ongoing projects?	The bidder must submit a statement of ALL its ongoing government and private contracts.
BB1-37	PBD Vol. 2, page 70, Sec. 15.6	Is the DCs configuration active-active or active-passive	ABIS solution in Primary Site and Disaster Recovery site will be maintained Active-Passive Vol. 2, 15.6 page 70.